North Lake, Wisconsin

## FINANCIAL STATEMENTS

Including Independent Auditors' Report

As of and for the Year Ended December 31, 2016

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#### INDEPENDENT AUDITORS' REPORT

To the Town Board Town of Merton North Lake, Wisconsin

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Merton ("Town"), Wisconsin, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Town's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse audit opinion on the discretely presented component unit and our unmodified audit opinions on the governmental activities, each major fund, and the aggregate remaining fund information.



To the Town Board Town of Merton

#### Basis for Adverse Opinion on the Discretely Presented Component Unit

The financial statements do not include financial data for the Town's legally separate component unit Accounting principles generally accepted in the United States of America require the financial data for that component unit to be reported with the financial data of the Town's primary government unless the Town also issues financial statements for the financial reporting entity that include the financial data for its component units. The Town has not issued such reporting entity financial statements. Because of this departure from accounting principles generally accepted in the United States of America, the asset/deferred outflows of resources, liabilities/deferred inflows of resources, net position, revenues, and expenses of the discretely presented component unit have not been determined.

#### Adverse Opinion on the Discretely Presented Component Unit

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on the Discretely Presented Component Unit" paragraph, the financial statements referred to above do not present fairly the financial position of the discretely presented component unit of the Town of Merton, Wisconsin, as of December 31, 2016, or the changes in financial position or, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Unmodified Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Merton, Wisconsin, as of December 31, 2016, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economical, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the Town Board Town of Merton

#### Other Matters (continued)

#### Required Supplementary Information (continued)

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Merton's basic financial statements. The supplementary information as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information are fairly stated in all material respects, in relation to the basic financial statements as a whole.

Baker Tilly Virchaw Krause, UP

Milwaukee, Wisconsin June 7, 2017

#### STATEMENT OF NET POSITION As of December 31, 2016

	Governmental Activities
ASSETS Cash and investments Receivables Inventories Prepaid items	\$ 1,126,044 3,723,792 61,362 59,297
Capital Assets (net of accumulated depreciation/amortization) Land Capital assets being depreciated/amortized Total Assets	614,341 <u>8,303,842</u> 13,888,678
DEFERRED OUTFLOWS OF RESOURCES Deferred outflows related to pensions Total Deferred Outflows of Resources	<u>426,139</u> 426,139
LIABILITIES Accounts payable Accrued liabilities Due within one year Noncurrent Liabilities Due in more than one year Total Liabilities	106,654 78,024 773,855 <u>1,084,967</u> 2,043,500
DEFERRED INFLOWS OF RESOURCES Unearned revenue Deferred inflows related to pensions Total Deferred Inflows of Resources	3,697,679 <u>165,661</u> <u>3,863,340</u>
NET POSITION Net investment in capital assets Restricted for Park and capital improvements Library operations Unrestricted	7,248,688 101,563 67,539 990,187
TOTAL NET POSITION	<u>\$ 8,407,977</u>

#### STATEMENT OF ACTIVITIES For the Year Ended December 31, 2016

			Program Revenue	s	Net (Expenses) Revenues and Changes in Net Position
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities General government Public safety Public works Health and human services Library Park and recreation Interest and fiscal charges Total Governmental Activities	\$ 1,147,027 1,160,905 1,676,244 22,481 621,323 36,453 <u>39,304</u> <u>\$ 4,703,737</u> General Revenues	\$ 22,599 134,813 725,338 2,505 - \$ 885_255	\$ 559 64,068 249,559 33,753 107,887 <u>5,456</u> \$ 461,282	\$ - - - 4,500 <u>\$ 4,500</u>	\$ (1,123,869) (962,024) (701,347) 11,272 (510,931) (31,953) (33,848) \$ (3,352,700)
	Taxes Property taxes, levied for general purposes Property taxes, levied for library purposes Property taxes, levied for debt service Other taxes Intergovernmental revenues not restricted to specific programs Public gifts and grants Investment income Gain on sale of assets Miscellaneous				1,787,237 422,110 720,306 3,739 114,572 7,200 14,538 27,477 <u>90_828</u>
		neral Revenues			3,188,007
		ige in net positio POSITION - Begii			(164,693)
		ET POSITION - E			<u>\$ 8,407,977</u>

#### BALANCE SHEET GOVERNMENTAL FUNDS As of December 31, 2016

		General	Fu	Special Revenue nd - Library operations	De	ebt Service Fund
ASSETS						
Cash and investments	\$	922,533	\$	80,691	\$	21,257
Receivables						
Taxes		2,464,483		431,864		802,223
Delinquent personal property taxes		8,192		-		-
Accounts		12,804		-		-
Grants Bronaid itoma		- 45 05 4		-		4,226
Prepaid items Inventories		45,854		13,443		-
inventories		61,362	-		-	-
TOTAL ASSETS	\$	3,515,228	\$	525,998	\$	827,706
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES						
Liabilities						
Accounts payable	\$	94,395	\$	12,259	\$	-
Accrued liabilities		38,902		14,336		-
Total Liabilities		133,297		26,595		-
Deferred Inflows of Resources						
Unearned revenues		2,463,592		431,864		802,223
Unavailable revenues						4,226
Total Deferred Inflows of Resources	_	2,463,592		431,864		806,449
Fund Balances						
Nonspendable		115,408		13,443		_
Restricted				54,096		21,257
Assigned		107,848		-		
Unassigned	_	695,083	-			
Total Fund Balances	_	918,339		67,539		21,257
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$	3,515,228	\$	525,998	\$	827,706

See accompanying notes to financial statements.

Gove	onmajor ernmental <sup>-</sup> unds	 Totals
\$	101,563	\$ 1,126,044
	-	3,698,570 8,192 12,804 4,226 59,297 61,362
\$	101,563	\$ 4,970,495
\$	- 	\$ 106,654 53,238 159,892
		 3,697,679 <u>4,226</u> <u>3,701,905</u>
	101,563	 128,851 176,916 107,848 <u>695,083</u> 1,108,698
\$	101,563	\$ 4,970,495

See accompanying notes to financial statements.

#### RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION As of December 31, 2016

Total Fund Balances - Governmental Funds	\$ 1,108,698
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds. See Note II. A.	8,918,183
Some receivables that are not currently available are reported as unavailable revenues in the fund financial statements but are recognized as revenue when earned in the government-wide statements.	4,226
The net pension liability does not relate to current financial resources and is not reported in the governmental funds.	(76,264)
Deferred outflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds.	426,139
Deferred inflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds	(165,661)
Some liabilities, including long-term debt, are not due and payable in the current period and therefore, are not reported in the funds.	
Bonds and notes payable Compensated absences Accrued interest	 (1,669,495) (113,063) <u>(24,786</u> )
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 8,407,977

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS For the Year Ended December 31, 2016

	Special Revenue Fund - Library Debt Service General Operations Fund
REVENUES	¢ 1 701 424 ¢ 420 140 ¢ 720 200
Taxes	\$ 1,791,434 \$ 422,110 \$ 720,306 494,358 107,887 6,069
Intergovernmental Licenses and permits	201,919
Fines, forfeitures and penalties	27,911
Public charges for services	725,338 2,505
Public improvement revenue	725,556 2,565 -
Investment income	14,051 66 -
Miscellaneous	16,160 7,200
Total Revenues	3,271,171 539,768 726,375
Total Nevenues	
EXPENDITURES Current	
General government	454,435
Public safety	1,152,636
Public works	1,852,449
Health and sanitation	27,642
Library	- 542,774 -
Park and recreation	13,494
Capital Outlay	420,276
Debt Service	
Principal	671,001
Interest and fiscal charges	
Total Expenditures	3,920,932 542,774 720,306
Excess (deficiency) of revenues over expenditures	(649,761) (3,006) 6,069
OTHER FINANCING SOURCES	
Debt issued	560,000
Proceeds from sale of capital assets	2,250
Net Change in Fund Balances	(87,511) (3,006) 6,069
FUND BALANCES - Beginning of Year	1,005,850 70,545 15,188
FUND BALANCES - END OF YEAR	<u>\$918,339</u>

Nonmajor Governmental Funds	Totals
\$ - 4,500 421 - - - - - - - - - - - - - - - - - - -	\$ 2,933,850 608,314 201,919 27,911 727,843 4,500 14,538 23,360 4,542,235
- - - 4,320 -	454,435 1,152,636 1,852,449 27,642 542,774 17,814 420,276
4,320	671,001 <u>49,305</u> <u>5,188,332</u>
601	(646,097)
	560,000 2,250
601	(83,847)
100,962	1,192,545
<u>\$ 101,563</u>	<u>\$     1,108,698</u>

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2016

Net change in fund balances - total governmental funds	\$ (83,847)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of net position the cost of these assets is capitalized and they are depreciated over their estimated useful lives and reported as depreciation expense in the statement of activities. Capital outlay is reported as an expenditure in the fund financial statements but is	
capitalized in the government-wide financial statements Some items reported as operating expenditures in the fund financial statements but	420,276
are capitalized in the government-wide statements	167,371
Depreciation and amortization are reported in the government-wide financial statements Net book value of assets retired	(585,579) (130,823)
Receivables not currently available are reported as revenue when collected or currently available in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements.	
Special assessments	(32,918)
Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	
Debt issued Principal repaid	(560,000) 671,001
Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	
Compensated absences Accrued interest on debt	2,346 10,001
Net pension liability (asset)	(187,384)
Deferred outflows of resources related to pensions Deferred inflows of resources related to pensions	 308,506 (163,643)
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ (164,693)

#### STATEMENT OF ASSETS AND LIABILITIES AGENCY FUNDS As of December 31, 2016

	Agency Funds
ASSETS Cash and investments	\$ 12,497,885
Receivables	\$ 12,497,005
Taxes	6,178,630
Total Assets	<u>\$ 18,676,515</u>
LIABILITIES	
Accounts payable	\$ 23,671
Deposits	92,550
Due to other taxing units	18,560,294
Total Liabilities	<u>\$ 18,676,515</u>

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#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Town of Merton, Wisconsin conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

#### A. REPORTING ENTITY

This report includes all of the funds of the town. The reporting entity for the town consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization, (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on. the primary government, (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Component units are reported using one of two methods, discrete presentation or blending. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens, or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

#### **Component Unit Not Presented**

#### Merton Town Hall Library, Inc.

The government-wide financial statements do not include the Merton Town Hall Library, Inc. as a discretely presented component unit. The Merton Town Hall Library, Inc. is a legally separate, tax exempt organization which should be reported as a component unit based on criteria noted in previous paragraphs. The Merton Town Hall Library, Inc. is not audited and financial information for the year ended December 31, 2016 is not available.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

In February 2015, the GASB issued statement No. 72 - *Fair Value Measurement and Application*. This statement addresses accounting and financial reporting issues related to fair value measurements. It defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This standard was implemented January 1, 2016.

#### **Government-Wide Financial Statements**

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The town does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

#### Fund Financial Statements

Financial statements of the town are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues, and expenditures/expenses.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

#### Fund Financial Statements (cont.)

Funds are organized as major funds or nonmajor funds within the governmental statements. An emphasis is placed on major funds within the governmental category. A fund is considered major if it is the primary operating fund of the town or meets the following criteria:

- a. Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund that met the 10% test is at least 5% of the corresponding total for all governmental funds combined.
- c. In addition, any other governmental fund that the town believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The town reports the following major governmental funds:

General Fund - accounts for the town's primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund.
Library Operations - Special Revenue Fund - used to account for and report financial resources legally restricted or committed to supporting expenditures for the town's library operations.
Debt Service Fund - used to account for and report financial resources that are restricted, committed, or assigned to expenditure for the payment of general long-term debt principal, interest, and related costs.

The town reports the following nonmajor governmental funds:

Special Revenue Funds - used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

Park Improvement Fund Land Acquisition and Capital Improvement Fund

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

#### Fund Financial Statements (cont.)

In addition, the town reports the following fund types:

Agency Funds - used to account for and report assets held by the town in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units.

Tax Collection Fund Building Permits Fund

#### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

#### **Government-Wide Financial Statements**

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

#### Fund Financial Statements (cont.)

Intergovernmental aids and grants are recognized as revenues in the period the town is entitled the resources and the amounts are available. Amounts owed to the town which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met are recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Fiduciary fund financial statements (other than agency funds) are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Agency funds follow the accrual basis of accounting, and do not have a measurement focus.

#### All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### D. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY

#### 1. Deposits and Investments

Investment of town funds is restricted by Wisconsin state statutes. Available investments are limited to:

- a. Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
- b. Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority, or the Wisconsin Aerospace Authority.
- c. Bonds or securities issued or guaranteed by the federal government.
- d. The local government investment pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### D. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY (cont.)

#### 1. Deposits and Investments (cont.)

- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

The town has adopted an investment policy. That policy follows the State Statute for allowable investments. The policy states that the Town will seek to collateralize certificates of deposit and other deposits in an amount equal to 100% of the investment less the amount insured by the State of Wisconsin and FDIC.

No policy exists for the following risks:

Credit risk Interest rate risk

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2016, the fair value of the town 's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

See Note IV. A. for further information.

#### 2. Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the town, taxes are collected for and remitted to the state and county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying statement of assets and liabilities - agency fund.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### D. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY (cont.)

#### 2. Receivables (cont.)

Property tax calendar - 2016 tax roll:

Lien date and levy date	December 2016
Tax bills mailed	December 2016
Payment in full, or	January 31, 2017
First installment due	January 31, 2017
Second installment due	July 31, 2017
Personal property taxes in full	January 31, 2017
Tax sale - 2016 delinquent real estate taxes	October 2019

Delinquent real estate taxes as of July 31 are paid in full by the county, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for the town because they have the right by law to place substantially all delinquent bills on the tax roll, and other delinquent bills are generally not significant.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position.

#### 3. Inventories and Prepaid Items

Governmental fund inventories, if material, are recorded at cost based on the LIFO method using the purchases method of accounting.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### 4. Capital Assets

#### Government-Wide Statements

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$5,000 for general capital assets and \$5,000 for infrastructure assets, and an estimated useful life in excess of one year. All capital assets are valued at historical cost, or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated fair value at the date of donation.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### D. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY (cont.)

4. Capital Assets (cont.)

#### Government-Wide Statements (cont.)

Depreciation and amortization of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation and amortization reflected in the statement of net position. Depreciation and amortization is provided over the assets' estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

Buildings and improvements	15 - 40	Years
Machinery and Equipment	5 - 40	Years
Infrastructure	20	Years
Land Improvements	20	Years
Intangibles	8	Years

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

#### 5. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position/fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

#### 6. Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these financial statements. Vacation time is not cumulative from year to year. Sick leave benefits are cumulative in accordance with the provision of contractual agreements and administrative policies to specified maximums. Accumulated sick leave benefits are payable for health insurance premiums in accordance with terms of the applicable contract or policies upon an employee's retirement The government-wide statements include a liability for the estimated probable payments of accumulated leave. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee retirement, or are payable with expendable available resources.

Accumulated sick leave benefits are applied to post-employment health insurance premiums upon retirement using 100% of the total days accumulated over 120 days. There are no provisions for payment of accumulated sick leave benefits if employment is terminated prior to retirement. The estimated liability for post-retirement health care benefits at current costs for those individuals that have elected these benefits is \$80,605.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### D. Assets, LIABILITIES, AND NET POSITION OR EQUITY (cont.)

#### 6. Compensated Absences (cont.)

The town also provides a severance payment equal to 30 days of pay at the current wage rate to those employees who retire from the town after 10 years of service. There were no severance payments during the year. The number of employees currently eligible to receive a severance payment are four. The total amount outstanding at year end to be paid in the future is \$32,458 and is shown in the government-wide statement of net position.

#### 7. Long-Term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures.

#### 8. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position/fund balance that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

#### 9. Equity Classifications

#### Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted net position Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net positions that do not meet the definitions of "restricted" or "net investment in capital assets."

When both restricted and unrestricted resources are available for use, it is the town's policy to use restricted resources first, then unrestricted resources as they are needed.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### D. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY (cont.)

9. Equity Classifications (cont.)

#### Fund Statements

Governmental fund balances are displayed as follows:

- a. Nonspendable Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- Restricted Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- c. Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the Town Board. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the Town Board that originally created the commitment.
- d. Assigned Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. The Town Board has, by resolution, adopted a financial policy authorizing the Town Clerk/Deputy Treasurer to assign amounts for a specific purpose. Assignments may take place after the end of the reporting period.
- e. Unassigned Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

The town considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the town would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

See Note IV. E. for further information.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### D. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY (cont.)

#### 10. Pension

For purposes of measuring the net pension asset (liability), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### NOTE II - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

#### A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE STATEMENT OF NET POSITION

The governmental fund balance sheet includes a reconciliation between fund balance - total governmental funds and net position - governmental activities as reported in the government-wide statement of net position. The details of this reconciliation include the following items.

Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds.

\$ 614,341
3,306,499
1,939,257
7,482,027
367,844
25,607
 (4,817,392)
\$ 8,918,183
\$

#### NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. BUDGETARY INFORMATION

A budget has been adopted for the general, debt service and special revenue - library operations funds. A budget has not been formally adopted for special revenue - park improvement fund and land acquisition and capital improvements funds. Wisconsin Statute 65.90 requires that an annual budget be adopted for all funds.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (cont.)

#### B. EXCESS EXPENDITURES AND OTHER FINANCING USES OVER APPROPRIATIONS

Funds	Budgeted Expenditures		Actual Expenditures		Excess Expenditures Over Budget		
Special Revenue - Library Operations Special Revenue - Park	\$ 529,684	\$	542,774	\$	13,090		
Improvement Fund	-		4,320		4,320		

The town controls expenditures at the function level. Some individual functions experienced expenditures which exceeded appropriations. The detail of those items can be found in the town's year-end budget to actual report.

#### C. LIMITATIONS ON THE TOWN'S TAX LEVY

Wisconsin law limits the town's future tax levies. Generally the town is limited to its prior tax levy dollar amount (excluding TIF Districts), increased by the greater of the percentage change in the town's equalized value due to new construction or zero percent. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The town is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE IV - DETAILED NOTES ON ALL FUNDS

#### A. DEPOSITS AND INVESTMENTS

The town's deposits and investments at year end were comprised of the following:

	 Carrying Value		Statement Balances	Associated Risks
Deposits LGIP Repurchase agreements	\$ 3,099,927 536,062 9,987,690	\$	338,015 536,062 9,987,690	Interest rate risk
Petty cash	 250	-	-	N/A
Total Deposits and Investments	\$ 13,623,929	\$	10,861,767	
Reconciliation to financial statements				
Per statement of net position Unrestricted cash and investments Per statement of assets and liabilities - agency fund	\$ 1,126,044			
Agency Funds	 12,497,885			
Total Deposits and Investments	\$ 13,623,929			

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit accounts (interest-bearing and noninterest-bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has not been considered in computing custodial credit risk.

The town maintains collateral agreements with its banks. At December 31, 2016, the banks had pledged various government securities in the amount of \$10,187,444 to secure the town's deposits.

#### Custodial Credit Risk

#### Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the town's deposits may not be returned to the town.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### A. DEPOSITS AND INVESTMENTS (cont.)

#### Custodial Credit Risk (cont.)

#### Deposits (cont.)

As of December 31, 2016, \$10,075,705 of the town's total bank balances were exposed to custodial credit risk as follows:

Uninsured and collateral held by the pledging financial institution's trust department or agent not in the town's name

<u>\$ 10,075,705</u>

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

The town had investments in the external Wisconsin Local Government Investment Pool which is not rated.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the value of an investment.

As of December 31, 2016, the town's investments were as follows:

		Weighted Average Maturity
Investment Type	Fair Value	(Days)
Repurchase agreements	<u>\$ 9,987,690</u>	1

See Note I.D.1. for further information on deposit and investment policies.

#### **B.** RECEIVABLES

All of the receivables on the balance sheet are expected to be collected within one year except for delinquent personal property taxes.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### B. RECEIVABLES (cont.)

Governmental funds report *unavailable or unearned revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unavailable revenue* and *unearned revenue* reported in the governmental funds were as follows:

	Unearned	Unavailable
Property taxes receivable for subsequent year Grant drawdowns prior to meeting all eligibility	\$ 3,697,679	\$-
requirements		4,226
Total Unearned/Unavailable Revenue for Governmental Funds	<u>\$ 3,697,679</u>	<u>\$ 4,226</u>

#### C. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2016, was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental Activities				
Capital assets not being depreciated				
Land	<u>\$614,341</u>	<u>\$</u>	\$	<u>\$ 614,341</u>
Total Capital Assets Not Being				
Depreciated	614,341		-	614,341
Capital assets being				
depreciated/amortized				
Buildings and improvements	3,306,499		-	3,306,499
Machinery and equipment	1,891,040	211,241	163,024	1,939,257
Infrastructure	7,105,621	376,406	-	7,482,027
Land improvements	367,844	-	-	367,844
Intangibles	25,607			25,607
Total Capital Assets Being			20-2	
Depreciated/Amortized	12,696,611	587,647	163,024	<u>    13,121,234</u>
Total Capital Assets	13,310,952	587,647	163,024	13,735,575

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

C	CAPITAL	ASSETS	(cont)
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Governmental Activities (cont.)	Beginning Balance	Additions	Deletions	Ending Balance
Less: Accumulated depreciation/amortization for Buildings and improvements Machinery and equipment Infrastructure Land improvements Intangibles Total Accumulated Depreciation/Amortization	(948,728) (798,510) (2,417,941) (94,033) (4,802) (4,264,014)	(73,680) (125,615) (364,691) (18,392) (3,201) (585,579)	32,201 - - - - - - - - - - - - - - - - - - -	(1,022,408) (891,924) (2,782,632) (112,425) (8,003) (4,817,392)
Net Capital Assets Being Depreciated/Amortized Total Governmental Activities	8,432,597	2,068	130,823	8,303,842
Capital Assets, Net of Accumulated Depreciation/Amortization	<u>\$   9,046,938</u>	<u>\$2,068</u>	<u>\$ 130,823</u>	<u>\$ 8,918,183</u>

Depreciation/amortization expense was charged to functions as follows:

Governmental Activities	
General government	\$ 47,326
Public safety	5,874
Public works	460,101
Library	 72,278
Total Governmental Activities Depreciation/Amortization Expense	\$ 585,579

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### D. LONG-TERM OBLIGATIONS

Long-term obligations activity for the year ended December 31, 2016, was as follows:

	Beginning Balance	 Increases		Decreases	 Ending Balance	mounts Due Nithin One Year
Governmental Activities Bonds and Notes Payable						
General obligation debt	\$ 1,780,496	\$ 560,000	\$	671,001	\$ 1,669,495	\$ 757,358
Sub-totals	 1,780,496	 560,000	_	671,001	 1,669,495	 757,358
Other Liabilities						
Vested compensated absences	115,409	11,904		14,250	113.063	16,497
Net pension liability (asset)	 (111,120)	187,384			76,264	
Total Other Liabilities	 4,289	 199,288	_	14,250	 189,327	 16,497
Total Governmental Activities Long-Term Liabilities	\$ 1,784,785	\$ 759,288	\$	685,251	\$ 1,858,822	\$ 773,855

In accordance with Wisconsin Statutes, total general obligation indebtedness of the town may not exceed 5% of the equalized value of taxable property within the town's jurisdiction. The debt limit as of December 31, 2016, was \$76,295,340. Total general obligation debt outstanding at year end was \$1,669,495.

#### **General Obligation Debt**

All general obligation notes and bonds payable are backed by the full faith and credit of the town. Notes and bonds in the governmental funds will be retired by future property tax levies or tax increments accumulated by the debt service fund.

#### **Governmental Activities**

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General Obligation Debt	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	December 31, 2016
State trust fund Ioan State trust fund Ioan State trust fund Ioan State trust fund Ioan State trust fund Ioan Bank Ioan GO promissory note Bank Ioan State trust fund Ioan	6/15/10 9/27/10 10/17/12 8/31/12 8/31/12 11/4/13 9/25/14 11/10/14 9/19/16 1/12/16	3/15/20 3/15/20 3/15/17 3/15/17 3/15/17 11/4/18 9/25/19 2/15/22 9/19/21 3/15/20	4.25% 4.25 2.50 2.50 2.50 2.50 1.90 - 1.90 3.00	\$ 559,323 213,899 508,189 687,528 829,681 200,000 346,750 21,361 450,000 110,000	106,996 133,107 142,752 172,267 77,001 211,953 16,021

Total Governmental Activities - General Obligation Debt

\$ 1,669,495

Balance

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### D. LONG-TERM OBLIGATIONS (cont.)

#### General Obligation Debt (cont.)

Debt service requirements to maturity are as follows:

		Governmental Activities General Obligation Debt		
Years		Principal		Interest
2017	\$	757,358	\$	41,122
2018		311,808		24,733
2019		283,536		16,263
2020		217,964		8,780
2021		96,139		1,800
2022	-	2,690		
Totals	\$	1,669,495	\$	92,698

#### Other Debt Information

Estimated payments of compensated absences are not included in the debt service requirement schedules. The compensated absences liability attributable to governmental activities will be liquidated primarily by the general fund.

#### E. NET POSITION/FUND BALANCES

Net position reported on the government wide statement of net position at December 31, 2016, includes the following:

#### **Governmental Activities**

Net Investment in Capital Assets	
Land	\$ 614,341
Other capital assets, net of accumulated depreciation	8,303,842
Less: Long-term debt outstanding	 (1,669,495)
Total Net Investment in Capital Assets	7,248,688
Restricted	
Park and capital improvements	101,563
Library operations	 67,539
Total Restricted	 169,102

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

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#### **Governmental Funds**

Governmental fund balances reported on the fund financial statements at December 31, 2016, include the following:

Nonspendable Major Funds General Fund	<b>^</b> 0.40	~
Delinquent personal property taxes Prepaid items Inventories	\$	4
Total	<u>\$115,40</u>	8
Special Revenue Funds		
Library Operations - prepaid items	<u>\$13,44</u>	3
Restricted Major Funds		
Special Revenue Fund		
Library Operations	<u>\$54,09</u>	6
Debt Service Fund	<u>\$ 21,25</u>	<u>7</u>
Nonmajor Funds		
Special Revenue Funds Park Improvement	\$ 69,05	7
Land Acquisition and Capital Improvements		
Total	\$101,56	3

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)	
E. NET POSITION/FUND BALANCES (cont.)	
Governmental Funds (cont.)	
<b>Assigned</b> Major Fund General Fund 2017 budget appropriations	\$ 107,848
Unassigned Major Fund General fund	\$ 695,083

#### NOTE V - OTHER INFORMATION

#### A. EMPLOYEES' RETIREMENT SYSTEM

*Plan description.* The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at http://etf.wi.gov/publications/cafr.htm.

*Vesting.* For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits provided.** Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### NOTE V - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

**Post-retirement adjustments**. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2006	0.8%	3%
2007	3.0	10
2008	6.6	0
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

### NOTE V - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Contributions.** Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees and Executives and Elected Officials. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$47,712 in contributions from the town.

Contribution rates as of December 31, 2016 are:

Employee Category	Employee	Employer
General	6.6%	6.6%
Executives & Elected Officials	6.6%	6.6%
Protective with Social Security	6.6%	9.4%
Protective without Social Security	6.6%	13.2%

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2016, the town reported a liability of \$76,264 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014 rolled forward to December 31, 2015. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The town's proportion of the net pension liability was based on the town's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2015, the town's proportion was 0.00469323%, which was an increase of 0.00016929% from its proportion measured as of December 31, 2014.

For the year ended December 31, 2016, the town recognized pension expense of \$92,766.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

#### **NOTE V - OTHER INFORMATION** (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

At December 31, 2016, the town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources			Deferred Inflows of Resources
Differences between expected and actual experience	\$	12,901	\$	160,496
Changes in assumptions		53,357		-
Net differences between projected and actual earnings on pension plan investments		312,247		-
Changes in proportion and differences between employer contributions and proportionate share of contributions		-		5,165
Employer contributions subsequent to the measurement date		47,634		-
Totals	\$	426,139	<u>\$</u>	165,661

\$47,634 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended December 31:		Deferred Outflows of Resources			eferred Inflows of Resources
2017	:	\$	98,274	\$	40,173
2018			98,274		40,173
2019			98,274		40,173
2020			81,974		39,891
2021			1,709		5,251

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

### NOTE V - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Actuarial assumptions.** The total pension liability in the December 31, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2014
Measurement Date of Net Pension Liability (Asset)	December 31, 2015
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Market Value
Long-Term Expected Rate of Return:	7.2%
Discount Rate:	7.2%
Salary Increases:	
Inflation	3.2%
Seniority/Merit	0.2% - 5.6%
Mortality:	Wisconsin 2012 Mortality Table
Post-retirement Adjustments*:	2.1%

\* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2012 using experience from 2009 – 2011. The total pension liability for December 31, 2015 is based upon a roll-forward of the liability calculated from the December 31, 2014 actuarial valuation.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

# NOTE V - OTHER INFORMATION (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Long-term expected return on plan assets.** The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Core Fund Asset Class	Current Asset Allocation %	Destination Target Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
U.S. Equities	27%	23%	7.6%	4.7%
International Equities	24.5	22	8.5	5.6
Fixed Income	27.5	37	4.4	1.6
Inflation Sensitive Assets	10	20	4.2	1.4
Real Estate	7	7	6.5	3.6
Private Equity/Debt	7	7	9.4	6.5
Multi-Asset	4	4	6.7	3.8
Total Core Fund	107	120	7.4	4.5
Variable Fund Asset Class				
U.S Equities	70	70	7.6	4.7
International Equities	30	30	8.5	5.6
Total Variable Fund	100	100	7.9	5.0

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.75%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

# NOTE V - OTHER INFORMATION (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

*Single discount rate.* A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long term bond rate of 3.56%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the town's proportionate share of the net pension liability to changes in the discount rate. The following presents the town's proportionate share of the net pension liability calculated using the discount rate of 7.20 percent, as well as what the town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

	1% Decrease to Discount Rate (6.20%)	Current Discount Rate (7,20%)	1% Increase to Discount Rate (8.20%)
Town's proportionate share of the net pension liability (asset)	\$534,917	\$76,264	\$(281,952)

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://etf.wi.gov/publications/cafr.htm.

At December 31, 2016, the town reported a payable to the pension plan which represents contractually required contributions outstanding as of the end of the year.

### B. RISK MANAGEMENT

The town is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. All of these risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

### C. COMMITMENTS AND CONTINGENCIES

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

### NOTE V - OTHER INFORMATION (cont.)

### C. COMMITMENTS AND CONTINGENCIES (cont.)

From time to time, the town is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the town attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the town's financial position or results of operations.

The town has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

### D. JOINT VENTURES

#### Lake Country Municipal Court System

The town and 16 other communities of Lake Country jointly operate the local municipal court, which is called the Lake Country Municipal Court System and provides non-criminal citation processing.

The governing committee is made up of citizens from each community. Local representatives are appointed by the chief executive officer of each community. The committee recommends its own budget which is ratified by each community member. The committee also controls the financial affairs of the courts.

Financial information of the court as of December 31, 2016 is available directly from the municipal court in Oconomowoc, Wisconsin.

The Town of Merton does not have an equity interest in the Lake Country Municipal Court System.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2016

### NOTE V - OTHER INFORMATION (cont.)

### E. EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT-PERIOD FINANCIAL STATEMENTS

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68
- Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans
- Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions
- Statement No. 80, Blending Requirements for Certain Component Units an Amendment of GASB Statement No. 14
- Statement No. 81, Irrevocable Split-Interest Agreements
- Statement No. 82, Pension Issues an Amendment of GASB Statements No. 67, No. 68, and No. 73

When they become effective, application of these standards may restate portions of these financial statements.

#### F. SPECIAL REVENUE FUNDS

Pursuant to Town Ordinance, payments into the Land Acquisition and Capital Improvement Fund are made by subdividers in lieu of public land dedication for the acquisition or capital improvement of public sites and facilities to serve future community growth. Also pursuant to Town ordinance, payments in to the Park Fund are made by developers and/or subdividers for the purpose of constructing park facilities. Payments received pursuant to these ordinances are classified as public improvement revenues. In addition, the payments received must be spent in accordance with the Town Ordinance and state statutes. Any unspent funds must be refunded to the current property owner.

REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND For the Year Ended December 31, 2016

	 Budgeteo	d Am	ounts				
	 Original		Final		Actual	Variance v Final Bud	
REVENUES				-		-	
Taxes	\$ 1,791,775	\$	1,791,775	\$	1,791,434		341)
Intergovernmental	456,012		456,012		494,358		346
Licenses and permits	171,475		171,475		201,919		444
Fines, forfeitures and penalties	40,000		40,000		27,911		089)
Public charges for services	33,300		33,300		725,338	692,	
Investment income	11,000		11,000		14,051		051
Miscellaneous	 17,000		17,000		16,160		<u>840</u> )
Total Revenues	 2,520,562		2,520,562		3,271,171	750,	<u>609</u>
EXPENDITURES							
Current							
General government	465,287		465,287		454,435		852
Public safety	1,083,751		1,155,946		1,152,636		310
Public works	1,225,183		1,225,183		1,852,449	(627,	,
Health and sanitation	36,637		36,637		27,642	8,	995
Park and Recreation	21,425		21,425		13,494	7,	931
Capital Outlay	 449,935		449,935		420,276	29,	<u>659</u>
Total Expenditures	 3,282,218		3,354,413		3,920,932	(566,	<u>519</u> )
Excess (deficiency) of revenues over							
(under) expenditures	 (761,656)		(833,851)		(649,761)	184,	090
OTHER FINANCING SOURCES							
Proceeds from sale of capital assets	3,000		3,000		2,250	1	750)
Debt issued	458,103		458,103		560,000	101,	
Debt issued	 430,103		450,105		560,000	101,	097
Net Change in Fund Balance	\$ (300,553)	\$	(372,748)		(87,511)	<u>\$ 285,</u>	237
FUND BALANCE - Beginning of Year					1,005,850		
FUND BALANCE - END OF YEAR				\$	918,339		

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - SPECIAL REVENUE - LIBRARY OPERATIONS For the Year Ended December 31, 2016

	Or	iginal and iginal and al Budget	 Actual	 ance with al Budget
REVENUES				
Taxes	\$	422,110	\$ 422,110	\$ -
Intergovernmental		107,574	107,887	313
Public charges for services		-	2,505	2,505
Investment income		-	66	66
Miscellaneous		-	 7,200	 7,200
Total Revenues		529,684	 539,768	 10,084
EXPENDITURES				
Current - Library				
Wages		278,000	268,643	9,357
Benefits		97,000	86,628	10,372
Books and publications		58,000	59,369	(1,369)
Automation		22,210	20,973	1,237
Supplies		8,225	6,513	1,712
Building and grounds maintenance		16,304	19,037	(2,733)
Utilities		14,700	12,605	2,095
Insurance		6,400	9,815	(3,415)
Town overhead		14,000	14,000	(0,410)
Other - library		14,845	45,191	(30,346)
Total Expenditures		529,684	 542,774	 (13.090)
rotal Experiditures		029,004	 <u>J42,114</u>	 (13,030)
Net Change in Fund Balance	\$		(3,006)	\$ (3,006)
FUND BALANCE - Beginning of Year			 70,545	
FUND BALANCE - END OF YEAR			\$ 67,539	

See independent auditors' report and accompanying notes to required supplementary information.

# SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY(ASSET) -AND CONTRIBUTIONS - WISCONSIN RETIREMENT SYSTEM For the Year Ended December 31, 2016

Fiscal <u>Year Ending</u>	Proportion of the Net Pension Liability (Asset)	Sł Ne	oportionate hare of the et Pension bility (Asset)	 Covered Payroll	Proprotionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/15 12/31/16	0.00452394% 0.00469323%	\$	(111,120) 76,264	\$ 644,151 701,645	17.25% 10.87%	102.74% 98.20%

### SCHEDULE OF EMPLOYER CONTRIBUTIONS - WISCONSIN RETIREMENT SYSTEM For the Year Ended December 31, 2016

Fiscal Year Ending	Re	tractually equired tributions	Contributions in Relation to the Contractually Required Contributions			Contribution Deficiency (Excess)		Covered Payroll	Contributions as a Percentage of Covered Payroll	_	
12/31/15 12/31/16	\$	47,714 47,634	\$	47,714 47,634	\$		-	\$	701,645 721,724	6.80% 6.60%	

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31, 2016

#### BUDGETARY INFORMATION

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note I. C.

The budgeted amounts presented include any amendments made. The town may authorize transfers of budgeted amounts within departments. Transfers between departments and changes to the overall budget must be approved by a two-thirds action.

#### WISCONSIN RETIREMENT SYSTEM

The amounts determined for each fiscal year were determined as of the calendar year-end and occurred within the fiscal year.

The town is required to present the last ten years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

*Changes in benefit terms.* There were no changes of benefit terms for any participating employer in the Wisconsin Retirement System.

Changes in assumptions. There were no changes in assumptions.

# SUPPLEMENTARY INFORMATION

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS As of December 31, 2016

		Special Rev Park provement Fund	Ac and Impr	Funds Land quisition d Capital ovements Fund	Gov	Total lonmajor vernmental Funds
ASSETS Cash and investments	<u>\$</u>	69,057	<u>\$</u>	32,506	\$	101,563
TOTAL ASSETS	\$	69,057	\$	32,506	\$	101,563
FUND BALANCES						
Fund Balances Restricted	<u>\$</u>	69,057	\$	32,506	\$	101,563

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the Year Ended December 31, 2016

REVENUES	Special Rev Park Improvement Fund	venue Funds Land Acquisition and Capital Improvements Fund	Total Nonmajor Governmental Funds		
REVENUES Public improvement revenue Investment income Total Revenues	\$ 4,500 286 4,786	\$ <u>135</u> 135	\$ 4,500 <u>421</u> 4,921		
EXPENDITURES Park and Recreation Total Expenditures	<u> </u>	;	4,320 4,320		
Excess of revenues over expenditures	466	135	601		
FUND BALANCES - Beginning of Year	68,591	32,371	100,962		
FUND BALANCES - END OF YEAR	<u>\$ 69,057</u>	<u>\$32,506</u>	<u>\$ 101,563</u>		

# COMBINING STATEMENT OF ASSETS AND LIABILITIES AGENCY FUNDS As of December 31, 2016

	Building Permits		Tax Collection Fund		Totals	
ASSETS Cash and investments Receivables	\$	92,550	\$	12,405,335	\$	12,497,885
Taxes			-	6,178,630		6,178,630
Total Assets	\$	92,550	\$	18,583,965	\$	18,676,515
LIABILITIES Deposits Accounts payable Due to other governments	\$	92,550	\$	23,671 18,560,294	\$	92,550 23,671 18,560,294
Total Liabilities	\$	92,550	\$	18,583,965	\$	18,676,515