# TOWN OF MERTON 

North Lake, Wisconsin
FINANCIAL STATEMENTS

Including Independent Auditors' Report
As of and for the Year Ended December 31, 2017

## TOWN OF MERTON

TABLE OF CONTENTS
As of and for the Year Ended December 31, 2017
Page(s)
1-3
Independent Auditors' Report ..... ,
Basic Financial Statements
Government-Wide Financial Statements
Statement of Net Position ..... 4
Statement of Activities ..... 5
Fund Financial Statements
Balance Sheet - Governmental Funds ..... 6
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds ..... 7
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities ..... 8
Statement of Assets and Liabilities - Agency Funds ..... 9
Index to Notes to Financial Statements ..... 10
Notes to Financial Statements ..... 11-38
Required Supplementary Information
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund ..... 39
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - Special Revenue Fund - Library Operations ..... 40
Schedules of Proportionate Share of the Net Pension Liability (Asset) and Employer Contributions - Wisconsin Retirement System ..... 41
Notes to Required Supplementary Information ..... 42
Supplementary Information
Combining Balance Sheet - Nonmajor Governmental Funds ..... 43
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds ..... 44
Combining Statement of Assets and Liabilities - Agency Funds ..... 45

## INDEPENDENT AUDITORS' REPORT

To the Town Board
Town of Merton
North Lake, Wisconsin

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Merton ("Town"), Wisconsin, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Town's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse audit opinion on the discretely presented component unit and our unmodified audit opinions on the governmental activities, each major fund, and the aggregate remaining fund information.

To the Town Board
Town of Merton

## Basis for Adverse Opinion on the Discretely Presented Component Unit

The financial statements do not include financial data for the Town's legally separate component unit. Accounting principles generally accepted in the United States of America require the financial data for that component unit to be reported with the financial data of the Town's primary government unless the Town also issues financial statements for the financial reporting entity that include the financial data for its component units. The Town has not issued such reporting entity financial statements. Because of this departure from accounting principles generally accepted in the United States of America, the assets/deferred outflows of resources, liabilities/deferred inflows of resources, net position, revenues, and expenses of the discretely presented component unit have not been determined.

## Adverse Opinion on the Discretely Presented Component Unit

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on the Discretely Presented Component Unit" paragraph, the financial statements referred to above do not present fairly the financial position of the discretely presented component unit of the Town of Merton, Wisconsin, as of December 31, 2017, or the changes in financial position or, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Merton, Wisconsin, as of December 31, 2017, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economical, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the Town Board
Town of Merton

## Other Matters (continued)

Required Supplementary Information (continued)
Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

## Supplementary Information

Our audit was made for the purpose of forming an opinion on the financial statements as a whole. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Because of the significance of the matter described above, it is inappropriate to and we do not express an opinion on the supplementary information referred to above.

## Baker Till Virchawfrawse, LLD

Milwaukee, Wisconsin
April 4, 2018

## TOWN OF MERTON

## STATEMENT OF NET POSITION

As of December 31, 2017

| ASSETS | Governmental Activities |  |
| :---: | :---: | :---: |
|  |  |  |
| Cash and investments | \$ | 1,247,542 |
| Receivables |  |  |
| Taxes |  | 3,584,882 |
| Delinquent personal property taxes |  | 4,820 |
| Accounts |  | 16,829 |
| Due from other governments |  | 2,743 |
| Prepaid items |  | 64,842 |
| Inventories |  | 86,796 |
| Capital Assets |  |  |
| Land |  | 614,341 |
| Right of Way |  | 20,515 |
| Other capital assets (net of accumulated depreciation/amortization) |  | 8,387,046 |
| Total Assets |  | 14,030,356 |
| DEFERRED OUTFLOWS OF RESOURCES |  |  |
| Deferred outflows related to pensions |  | 305,253 |
| LIABILITIES |  |  |
| Accounts payable |  | 196,525 |
| Accrued liabilities |  | 68,955 |
| Noncurrent liabilities |  |  |
| Due within one year |  | 625,839 |
| Due in more than one year |  | 884,787 |
| Total Liabilities |  | 1,776,106 |
| DEFERRED INFLOWS OF RESOURCES |  |  |
| Unearned revenue |  | 3,584,933 |
| Deferred inflows related to pensions |  | 132,365 |
| Total Deferred Inflows of Resources |  | 3,717,298 |
| NET POSITION |  |  |
| Net investment in capital assets |  | 7,674,261 |
| Restricted for |  |  |
| Park and capital improvements |  | 99,716 |
| Library operations |  | 52,012 |
| Debt service |  | 9,061 |
| Unrestricted |  | 1,007,155 |
| TOTAL NET POSITION | \$ | 8,842,205 |

## TOWN OF MERTON

STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2017


## TOWN OF MERTON

BALANCE SHEET
GOVERNMENTAL FUNDS
As of December 31, 2017

| ASSETS | General Fund |  | Special Revenue Fund Library Operations |  | Debt Service |  | Nonmajor Governmental Funds |  | Total Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  |
| Receivables |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |
| Taxes |  | 2,493,216 |  | 439,400 |  | 652,266 |  | = |  | 3,584,882 |
| Accounts |  | 16,829 |  | - |  | - |  |  |  | 16,829 |
| Due from other governments |  | 2,743 |  |  |  |  |  |  |  | 2,743 |
| Delinquent personal property taxes |  | 4,820 |  | - |  |  |  |  |  | 4,820 |
| Prepaid items Inventories |  | $\begin{aligned} & 48,878 \\ & 86,796 \end{aligned}$ |  | 15,964 |  | " |  | - |  | $\begin{aligned} & 64,842 \\ & 86,796 \end{aligned}$ |
| TOTAL ASSETS | \$ | 3,726,734 | \$ | 503,546 | \$ | 678,458 | \$ | 99,716 | \$ | 5,008,454 |
| LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES |  |  |  |  |  |  |  |  |  |  |
| Liabilities |  |  |  |  |  |  |  |  |  |  |
| Accounts payable | \$ | 194,510 | \$ | 2,015 | \$ | - | \$ | - | \$ | 196,525 |
| Accrued liabilities |  | 41,705 |  | 10,119 |  |  |  |  |  | 51,824 |
| Total Liabilities |  | 236,215 |  | 12,134 |  | - |  | - |  | 248,349 |
| Deferred Inflows of Resources |  |  |  |  |  |  |  |  |  |  |
| Unearned revenue |  | 2,493,267 |  | 439,400 |  | 652,266 |  | - |  | 3,584,933 |
| Total Deferred Inflows of Resources |  | 2,493,267 |  | 439,400 |  | 652,266 |  |  |  | 3,584,933 |
| Fund Balances |  |  |  |  |  |  |  |  |  |  |
| Nonspendable |  | 140,494 |  | 15,964 |  | - |  | $\checkmark$ |  | 156,458 |
| Restricted |  | - |  | 36,048 |  | 26,192 |  | 99,716 |  | 161,956 |
| Assigned |  | 23,332 |  |  |  | . |  | . |  | 23,332 |
| Unassigned |  | 833,426 |  |  |  |  |  |  |  | 833,426 |
| Total Fund Balances |  | 997,252 |  | 52,012 |  | 26,192 |  | 99,716 |  | 1,175,172 |
| TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES | \$ | 3,726,734 | \$ | 503,546 | \$ | 678,458 | \$ | 99,716 |  |  |
| Amounts reported for governmental activities in the statement of net position are different because: |  |  |  |  |  |  |  |  |  |  |
| Capital assets used in governmental funds are not financial resources and therefore are not reported in the funds. See Note II. A. |  |  |  |  |  |  |  |  |  |  |
| Deferred outflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds. See Note V. A. |  |  |  |  |  |  |  |  |  |  |
| Deferred inflows of resources related to pensions do not relate to current financial resources <br> and are not reported in the governmental funds. See Note V. A. |  |  |  |  |  |  |  |  |  |  |
| Accrued interest is not due and payable in the current period and therefore is not reported in the funds. |  |  |  |  |  |  |  |  |  | $(17,131)$ |
| Some liabilities, including long-term debt, are not due and payable in the current period and therefore are not reported in the funds. See Note IV. D. |  |  |  |  |  |  |  |  |  | $(1,510,626)$ |
| NET POSITION OF GOVERNMENTAL ACTIVITIES |  |  |  |  |  |  |  |  | \$ | 8,842,205 |

## TOWN OF MERTON

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS
For the Year Ended December 31, 2017

|  | General Fund |  | Special Revenue Fund Library Operations |  | Debt Service |  | Nonmajor Governmental Funds |  | Total Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES |  |  |  |  |  |  |  |  |  |  |
| Taxes | \$ | 1,795,096 | \$ | 431,864 | \$ | 802,223 | \$ | - | \$ | 3,029,183 |
| Intergovernmental |  | 462,790 |  | 113,864 |  | 4,935 |  | - |  | 581,589 |
| Licenses and permits |  | 252,887 |  | - |  | - |  | - |  | 252,887 |
| Fines, forfeitures and penalties |  | 24,097 |  | - |  | - |  | - |  | 24,097 |
| Public charges for services |  | 711,294 |  | 2,881 |  | - |  | - |  | 714,175 |
| Public improvement revenue |  | - |  | - |  | - |  | 4,500 |  | 4,500 |
| Investment income |  | 23,374 |  | 22 |  | - |  | 853 |  | 24,249 |
| Miscellaneous |  | 19,042 |  | 8,148 |  | - |  | - |  | 27,190 |
| Total Revenues |  | 3,288,580 |  | 556,779 |  | 807,158 |  | 5,353 |  | 4,657,870 |
| EXPENDITURES |  |  |  |  |  |  |  |  |  |  |
| Current |  |  |  |  |  |  |  |  |  |  |
| General government |  | 446,344 |  | - |  | - |  | - |  | 446,344 |
| Public safety |  | 785,882 |  | - |  | - |  | - |  | 785,882 |
| Public works |  | 1,168,337 |  | - |  | - |  | - |  | 1,168,337 |
| Health and sanitation |  | 685,429 |  | - |  | - |  | - |  | 685,429 |
| Library |  |  |  | 572,306 |  | - |  | - |  | 572,306 |
| Park and recreation |  | 14,880 |  | - |  | - |  | - |  | 14,880 |
| Capital outlay |  | 557,895 |  | - |  | - |  | 7,200 |  | 565,095 |
| Debt service |  |  |  |  |  |  |  |  |  |  |
| Principal |  | - ${ }^{-}$ |  | - |  | 757,454 |  | - |  | 757,454 |
| Interest and fiscal charges |  | 2,750 |  |  |  | 44,769 |  |  |  | 47,519 |
| Total Expenditures |  | 3,661,517 |  | 572,306 |  | 802,223 |  | 7,200 |  | 5,043,246 |
| Excess (deficiency) of revenues over (under) expenditures |  | $(372,937)$ |  | $(15,527)$ |  | 4,935 |  | $(1,847)$ |  | $(385,376)$ |
| OTHER FINANCING SOURCES |  |  |  |  |  |  |  |  |  |  |
| Proceeds from sale of capital assets |  | 16,250 |  | - |  | - |  | - |  | 16,250 |
| Debt issued |  | 435,600 |  | - |  | - |  | - |  | 435,600 |
| Total Other Financing Sources |  | 451,850 |  | - |  | $=$ |  | . |  | 451,850 |
| Net Change in Fund Balances |  | 78,913 |  | $(15,527)$ |  | 4,935 |  | $(1,847)$ |  | 66,474 |
| FUND BALANCE - BEGINNING OF YEAR |  | 918,339 |  | 67,539 |  | 21,257 |  | 101,563 |  | 1,108,698 |
| FUND BALANCE - END OF YEAR | \$ | 997,252 | \$ | 52,012 | \$ | 26,192 | \$ | 99,716 | \$ | 1,175,172 |

# TOWN OF MERTON 

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS <br> TO THE STATEMENT OF ACTIVITIES <br> For the Year Ended December 31, 2017 

Net change in fund balances - total governmental funds
Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of net position the cost of these assets is capitalized and they are depreciated over their estimated useful lives and reported as depreciation expense in the statement of activities.

Capital outlay is reported as an expenditure in the fund financial statements but is capitalized in the government-wide financial statements Some items reported as capital outlay were not capitalized Some items were capialized but not reported as capital outlay Depreciation is recorded in the government-wide statements Net book value of assets retired

Developer added capital contributions are not reported in the fund financial statements, but are reported as revenue in the government wide financial statements.

Receivables not currently available are reported as revenue when collected or currently available in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements.

Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position

Debt issued
Principal repaid
757,454
Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Compensated absences
Accrued interest on debt 7,655
Net pension liability 36,223
Deferred outflows of resources related to pensions
Deferred inflows of resources related to pensions
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES

## ASSETS

| Cash and investments | \$ | 12,954,431 |
| :---: | :---: | :---: |
| Receivables |  | 5,134,081 |
| Total Assets | \$ | 18,088,512 |
| LIABILITIES |  |  |
| Deposits | \$ | 114,500 |
| Due to other governments |  | 17,974,012 |
| Total Liabilities | \$ | 18,088,512 |

This page intentionally left blank

## TOWN OF MERTON

INDEX TO NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017
NOTE ..... Page
I Summary of Significant Accounting Policies ..... 11
A. Reporting Entity ..... 11
B. Government-Wide and Fund Financial Statements ..... 12
C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation ..... 14
D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resource and Net Position or Equity ..... 15

1. Deposits and Investments ..... 15
2. Receivables ..... 16
3. Inventories and Prepaid Items ..... 17
4. Capital Assets ..... 17
5. Deferred Outflows of Resources ..... 18
6. Compensated Absences ..... 18
7. Long-Term Obligations ..... 19
8. Deferred Inflows of Resources ..... 19
9. Equity Classifications ..... 19
10. Pension ..... 21
II Reconciliation of Government-Wide and Fund Financial Statements ..... 21
A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Statement of Net Position ..... 21
III Stewardship, Compliance, and Accountability ..... 22
A. Excess Expenditures and Other Financing Uses Over Appropriations ..... 22
B. Limitations on the Town's Tax Levy ..... 22
IV Detailed Notes on All Funds ..... 23
A. Deposits and Investments ..... 23
B. Receivables ..... 24
C. Capital Assets ..... 25
D. Long-Term Obligations ..... 27
E. Net Position/Fund Balances ..... 28
$\checkmark$ Other Information ..... 30
A. Employees' Retirement System ..... 30
B. Risk Management ..... 36
C. Commitments and Contingencies ..... 36
D. Joint Ventures ..... 37
E. Effect of New Accounting Standards on Current-Period Financial Statements ..... 38
F. Special Revenue Funds ..... 38

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Town of Merton, Wisconsin conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

## A. Reporting Entity

This report includes all of the funds of the town. The reporting entity for the town consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization, (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government, (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Component units are reported using one of two methods, discrete presentation or blending. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens, or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

## Component Unit Not Presented

Merton Town Hall Library, Inc.
The government-wide financial statements do not include the Merton Town Hall Library, Inc. as a discretely presented component unit. The Merton Town Hall Library, Inc. is a legally separate, tax exempt organization which should be reported as a component unit based on criteria noted in previous paragraphs. The Merton Town Hall Library, Inc. is not audited and financial information for the year ended December 31, 2017 is not available.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## B. Government-Wide and Fund Financial Statements

## Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The town does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

## Fund Financial Statements

Financial statements of the town are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues, and expenditures/expenses.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## B. Government-Wide and Fund Financial Statements (cont.)

Fund Financial Statements (cont.)

Funds are organized as major funds or nonmajor funds within the governmental statements. An emphasis is placed on major funds within the governmental category. A fund is considered major if it is the primary operating fund of the town or meets the following criteria:
a. Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental fund are at least $10 \%$ of the corresponding total for all funds of that category or type, and
b. The same element of the individual governmental fund that met the $10 \%$ test is at least $5 \%$ of the corresponding total for all governmental funds combined.
c. In addition, any other governmental fund that the town believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The town reports the following major governmental funds:

General Fund - accounts for the town's primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund.
Library Operations - Special Revenue Fund - used to account for and report financial resources legally restricted or committed to supporting expenditures for the town's library operations.
Debt Service Fund - used to account for and report financial resources that are restricted, committed, or assigned to expenditure for the payment of general long-term debt principal, interest, and related costs.

The town reports the following nonmajor governmental funds:
Special Revenue Funds - used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

Park Improvement Fund
Land Acquisition and Capital Improvements
Fund

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## B. Government-Wide and Fund Financial Statements (cont.)

Fund Financial Statements (cont.)

In addition, the town reports the following fund types:

Agency Funds - used to account for and report assets held by the town in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units.

Tax Collection Fund
Building Permits Fund

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

## Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

## Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (cont.)

Fund Financial Statements (cont.)

Intergovernmental aids and grants are recognized as revenues in the period the town is entitled the resources and the amounts are available. Amounts owed to the town which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met are recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Fiduciary fund financial statements (other than agency funds) are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Agency funds follow the accrual basis of accounting, and do not have a measurement focus.

## All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net position or Equity

## 1. Deposits and Investments

Investment of town funds is restricted by Wisconsin state statutes. Available investments are limited to:
a. Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
b. Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority, or the Wisconsin Aerospace Authority.
c. Bonds or securities issued or guaranteed by the federal government.
d. The local government investment pool.
e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)
D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (cont.)

## 1. Deposits and Investments (cont.)

f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
g. Repurchase agreements with public depositories, with certain conditions.

The town has adopted an investment policy. That policy follows the State Statute for allowable investments. The policy states that the Town will seek to collateralize certificates of deposit and other deposits in an amount equal to $100 \%$ of the investment less the amount insured by the State of Wisconsin and FDIC.

No policy exists for the following risks:
Credit risk
Interest rate risk
Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2017, the fair value of the town 's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

See Note IV. A. for further information.

## 2. Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the town, taxes are collected for and remitted to the state. and county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying statement of assets and liabilities - agency funds.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred inflows of Resources and Net Position or Equity (cont.)

## 2. Receivables (cont.)

Property tax calendar - 2017 tax roll:

Lien date and levy date
Tax bills mailed
Payment in full, or
First installment due
Second installment due
Personal property taxes in full
Tax sale - 2017 delinquent real estate taxes

December 2017
December 2017
January 31, 2018
January 31, 2018
July 31, 2018
January 31, 2018
October 2020

Delinquent real estate taxes as of July 31 are paid in full by the county, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for the town because they have the right by law to place substantially all delinquent bills on the tax roll, and other delinquent bills are generally not significant.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position.

## 3. Inventories and Prepaid Items

Governmental fund inventories, if material, are recorded at cost based on the LIFO method using the purchases method of accounting.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

## 4. Capital Assets

## Government-Wide Statements

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than $\$ 5,000$ for general capital assets and $\$ 5,000$ for infrastructure assets, and an estimated useful life in excess of one year. All capital assets are valued at historical cost, or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (cont.)

## 4. Capital Assets (cont.)

Government-Wide Statements (cont.)
Depreciation and amortization of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation and amortization reflected in the statement of net position. Depreciation and amortization is provided over the assets' estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

| Buildings and improvements | $15-40$ | Years |
| :--- | ---: | :--- |
| Machinery and Equipment | $5-40$ | Years |
| Infrastructure | $20-50$ | Years |
| Land Improvements | 20 | Years |
| Intangibles | 8 | Years |

## Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

## 5. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position/fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

## 6. Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these financial statements. Vacation time is not cumulative from year to year. Sick leave benefits are cumulative in accordance with the provision of contractual agreements and administrative policies to specified maximums. Accumulated sick leave benefits are payable for health insurance premiums in accordance with terms of the applicable contract or policies upon an employee's retirement The government-wide statements include a liability for the estimated probable payments of accumulated leave. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee retirement, or are payable with expendable available resources.

Accumulated sick leave benefits are applied to post-employment health insurance premiums upon retirement using $100 \%$ of the total days accumulated over 120 days. There are no provisions for payment of accumulated sick leave benefits if employment is terminated prior to retirement. The estimated liability for post-retirement health care benefits at current costs for those individuals that have elected these benefits is $\$ 86,184$.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred inflows of Resources and Net Position or Equity (cont.)

6. Compensated Absences (cont.)

The town also provides a severance payment equal to 30 days of pay at the current wage rate to those employees who retire from the town after 10 years of service. There were no severance payments during the year. The number of employees currently eligible to receive a severance payment is six. The total amount outstanding at year end to be paid in the future is $\$ 36,760$ and is shown in the government-wide statement of net position.

## 7. Long-Term Obligations

All long-term obligations to be repaid from governmental resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) is reported as other financing sources and payments of principal and interest are reported as expenditures.

## 8. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position/fund balance that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

## 9. Equity Classifications

## Government-Wide Statements

Equity is classified as net position and displayed in three components:
a. Net investment in capital assets - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes, or other borrowings that are atributable to the acquisition, construction, or improvement of those assets.
b. Restricted net position - Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
c. Unrestricted net position - All other net positions that do not meet the definitions of "restricted" or "net investment in capital assets."

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred inflows of Resources and Net Position or Equity (cont.)

## 9. Equity Classifications (cont.)

## Fund Statements

When both restricted and unrestricted resources are available for use, it is the town's policy to use restricted resources first, then unrestricted resources as they are needed.

Governmental fund balances are displayed as follows:
a. Nonspendable - Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
b. Restricted - Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
c. Committed - Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the Town Board. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the Town Board that originally created the commitment.
d. Assigned - Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. The Town Board has, by resolution, adopted a financial policy authorizing the Town Clerk to assign amounts for a specific purpose. Assignments may take place after the end of the reporting period.
e. Unassigned - Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

The town considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the town would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

See Note IV. E. for further information.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)
D. Assets, Deferred Outflows of Resources, Liabilities, Deferred inflows of Resources and Net Position or Equity (cont.)
10. Pension

For purposes of measuring the net pension asset (liability), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## NOTE II - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

## A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Statement of Net Position

The governmental fund balance sheet includes a reconciliation between fund balance - total governmental funds and net position - governmental activities as reported in the government-wide statement of net position. The details of this reconciliation include the following items.

Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds.

| Land | $\$$ | 614,341 |
| :--- | ---: | ---: |
| Right of way |  | 20,515 |
| Buildings | $3,306,499$ |  |
| Machinery and equipment | $2,020,475$ |  |
| Infrastructure | $7,997,232$ |  |
| Land improvements | 380,563 |  |
| Intangibles | 25,607 |  |
| Accumulated depreciation/amortization |  | $(5,343,330)$ |
|  |  |  |
| Combined Adjustment for Capital Assets |  | $\mathbf{\$}$ |
|  |  | $9,021,902$ |

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

## A. Excess Expenditures and Other Financing Uses Over Appropriations

| Fund |  | Budgeted Expenditures |  | Actual Expenditures |  | Excess Expenditures Over Budget |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Special Revenue - Library Operations | \$ | 544,599 | \$ | 572,306 | \$ | 27,707 |

The town controls expenditures at the function level. Some individual functions experienced expenditures which exceeded appropriations. The detail of those items can be found in the town's year-end budget to actual report.

## B. Limitations On The Town's Tax Levy

Wisconsin law limits the town's future tax levies. Generally the town is limited to its prior tax levy dollar amount (excluding TIF Districts), increased by the greater of the percentage change in the town's equalized value due to new construction or zero percent. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The town is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE IV - DETAILED NOTES ON ALL FUNDS

## A. Deposits and Investments

The town's deposits and investments at year end were comprised of the following:

|  | Carrying Value |  | Statement Balances |  | Associated Risks |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Deposits | \$ | 1,524,247 | \$ | 341,938 | Custodial credit |
| LGIP |  | 650,124 |  | 650,124 | Credit |
| Repurchase agreements |  | 12,027,427 |  | 12,027,427 | Custodial credit risk, Interest rate risk |
| Petty cash |  | 175 |  | - | N/A |
| Total Deposits and Investments | \$ | 14,201,973 | \$ | 13,019,489 |  |
| Reconciliation to financial statements |  |  |  |  |  |
| Per statement of net position <br> Unrestricted cash and investments | \$ | 1,247,542 |  |  |  |
| Per statement of assets and liabilities agency funds |  | 1,247,542 |  |  |  |
| Agency Funds |  | 12,954,431 |  |  |  |
| Total Deposits and Investments | \$ | 14,201,973 |  |  |  |

Deposits in each local and area bank are insured by the FDIC in the amount of $\$ 250,000$ for time and savings accounts (including NOW accounts) and $\$ 250,000$ for demand deposit accounts (interest-bearing and noninterest-bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of $\$ 250,000$ for the combined amount of all deposit accounts.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of $\$ 400,000$. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has not been considered in computing custodial credit risk.

The town maintains collateral agreements with its banks. At December 31, 2017, the banks had pledged various government securities in the amount of $\$ 12,267,978$ to secure the town's deposits.

## Custodial Credit Risk

## Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the town's deposits may not be returned to the town.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## A. Deposits and investments (cont.)

Custodial Credit Risk (cont.)

Deposits (cont.)

As of December 31, 2017, $\$ 12,119,365$ of the town's total bank balances were exposed to custodial credit risk as follows:

| Uninsured and uncollateralized | \$ | 91,938 |
| :---: | :---: | :---: |
| Uninsured and collateral held by the pledging financial institution's trust department or agent not in the town's name |  | 12,027,427 |
| Total custodial credit risk | \$ | 12,119,365 |

## Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

The town had investments in the external Wisconsin Local Government Investment Pool which is not rated.

## Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the value of an investment.

As of December 31, 2017, the town's investments were as follows:

| Investment Type | Fair Value | Weighted Average Maturity (Days) |
| :---: | :---: | :---: |
| Repurchase agreements | \$ 12,027,427 | 1 |

See Note I.D.1. for further information on deposit and investment policies.

## B. Receivables

All of the receivables on the balance sheet are expected to be collected within one year except for delinquent personal property taxes.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## B. Receivables (cont.)

Governmental funds report unavailable or unearned revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unavailable revenue and unearned revenue reported in the governmental funds were as follows:

|  | Unearned |  |
| :---: | :---: | :---: |
| Property taxes receivable for subsequent year | \$ | 3,583,868 |
| Garbage payments received in 2017 for the subsequent year |  | 1,065 |
| Total Unearned Revenue for Governmental Funds | \$ | 3,584,933 |

Capital asset activity for the year ended December 31, 2017, was as follows:

|  | Beginning Balance | Additions | Deletions | Ending Balance |
| :---: | :---: | :---: | :---: | :---: |
| Governmental Activities |  |  |  |  |
| Capital assets not being depreciated/amortized |  |  |  |  |
| Land | \$ 614,341 | \$ - | \$ | \$ 614,341 |
| Right of way |  | 20,515 |  | 20,515 |
| Total Capital Assets Not Being Depreciated/Amortized | 614,341 | 20,515 | - | 634,856 |
| Capital assets being |  |  |  |  |
| Buildings and improvements | 3,306,499 | -759- | - ${ }^{-}$ | 3,306,499 |
| Machinery and equipment | 1,939,257 | 175,789 | 94,571 | 2,020,475 |
| Infrastructure | 7,482,027 | 515,205 | - | 7,997,232 |
| Land improvements | 367,844 | 12,719 | - | 380,563 |
| Intangibles | 25,607 | - | - | 25,607 |
| Total Capital Assets Being Depreciated/Amortized | 13,121,234 | 703,713 | 94,571 | 13,730,376 |
| Total Capital Assets | 13,735,575 | 724,228 | 94,571 | 14,365,232 |

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)
C. Capital Assets (cont.)

| Beginning |
| :---: |
| Balance |

Additions Deletions $\xlongequal{$|  Ending  |
| :---: |
|  Balance  |$}$

Governmental Activities (cont.)
Less: Accumulated
depreciation/amortization for
Buildings and improvements
Machinery and equipment
Infrastructure
Land improvements
Intangibles
Total Accumulated
Depreciation/Amortization
Net Capital Assets Being
Depreciated/Amortized

| $(1,022,408)$ | $(73,679)$ | - | $(1,096,087)$ |
| :---: | :---: | :---: | :---: |
| $(891,924)$ | $(126,241)$ | 82,695 | $(935,470)$ |
| $(2,782,632)$ | $(386,801)$ |  | $(3,169,433)$ |
| $(112,425)$ | $(18,712)$ |  | $(131,137)$ |
| $(8,003)$ | $(3,200)$ | - | $(11,203)$ |
| $(4,817,392)$ | $(608,633)$ | 82,695 | $(5,343,330)$ |
| 8,303,842 | 95,080 | 11,876 | 8,387,046 |

Total Governmental Activities
Capital Assets, Net of
Accumulated
Depreciation/Amortization \$8.918,183 \$ 115,595 \$ 11,876 \$ 9,021,902
Depreciation/amortization expense was charged to functions as follows:
Governmental Activities

| General government | \$ | 47,442 |
| :--- | ---: | ---: |
| Public safety | 5,874 |  |
| Public works | 479,532 |  |
| Library | 75,785 |  |
| Total Governmental Activities Depreciation/Amortization Expense | $\mathbf{\$}$ | 608,633 |

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## D. Long-Term Obligations

Long-term obligations activity for the year ended December 31, 2017, was as follows:

|  | Beginning Balance | Increases |  | Decreases |  | Ending Balance |  | Amounts Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental Activities <br> Bonds and Notes Payable |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |
| General obligation debt | \$ 1,669,495 | \$ | 435,600 | \$ | 757,454 | \$ | 1,347,641 | \$ | 619,174 |
| Sub-totals | 1,669,495 |  | 435,600 |  | 757,454 |  | 1,347,641 |  | 619,174 |
| Other Liabilities |  |  |  |  |  |  |  |  |  |
| Vested compensated | 113.063 |  | 16.366 |  | 6.485 |  | 122.944 |  | 6,665 |
| Net pension liability | 76,264 |  |  |  | 36,223 |  | 40,041 |  |  |
| Total Other Liabilities | 189,327 |  | 16,366 |  | 42,708 |  | 162,985 |  | 6,665 |
| Total Governmental Activities Long-Term Liabilities | \$ 1,858.822 | \$ | 451.966 | S | 800.162 | \$ | 1.51.626 |  | 625.839 |

In accordance with Wisconsin Statutes, total general obligation indebtedness of the town may not exceed $5 \%$ of the equalized value of taxable property within the town's jurisdiction. The debt limit as of December 31,2017 , was $\$ 78,496,478$. Total general obligation debt outstanding at year end was $\$ 1,347,641$.

## General Obligation Debt

All general obligation notes and bonds payable are backed by the full faith and credit of the town. Notes and bonds in the governmental funds will be retired by future property tax levies or tax increments accumulated by the debt service fund.

| $\begin{array}{r}\text { Governmental Activities } \\ \text { General Obligation Debt } \\ \hline\end{array}$ | Date of Issue | Final Maturity | Interest Rates |  | iginal tedness |  | alance mber 31, 2017 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| State trust fund loan | 6/15/10 | 3/15/20 | 4.25\% | \$ | 559,323 | \$ | 190,884 |
| State trust fund loan | 9/27/10 | 3/15/20 | 4.25 |  | 213,899 |  | 81,893 |
| Bank loan | 11/4/13 | 11/4/18 | 2.50 |  | 200,000 |  | 35,783 |
| Bank loan | 9/25/14 | 9/25/19 | 1.90 |  | 346,750 |  | 142,627 |
| GO promissory note | 11/10/14 | 2/15/22 | - |  | 21,361 |  | 13,351 |
| Bank loan | 9/19/16 | 9/19/21 | 1.90 |  | 450,000 |  | 363,376 |
| State trust fund loan | 1/12/16 | 3/15/20 | 3.00 |  | 110,000 |  | 84,127 |
| Bank loan | 8/7/17 | 8/7/22 | 1.90 |  | 435,600 |  | 435,600 |
| Total Governmental Activities - General Obligation Debt |  |  |  |  |  |  | 1,347,641 |

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

D. Long-Term Obligations (cont.)

General Obligation Debt (cont.)
Debt service requirements to maturity are as follows:


## Other Debt Information

Estimated payments of compensated absences and net pension liability are not included in the debt service requirement schedules. The compensated absences and net pension liabilities attributable to governmental activities will be liquidated primarily by the general fund.

## E. Net Position/Fund Balances

Net position reported on the government wide statement of net position at December 31, 2017, includes the following:

## Governmental Activities

## Net Investment in Capital Assets

Land
Right of way
Other capital assets, net of accumulated depreciation/amortization
Less: Long-term debt outstanding
Total Net Investment in Capital Assets
Restricted
Park and capital improvements 99,716
Library operations 52,012
Debt service
Total Restricted

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## E. Net Position/Fund Balances (cont.)

Governmental Activities (cont.)

## Unrestricted

Total Governmental Activities Net Position
$\$$ $8,842,205$

## Governmental Funds

Governmental fund balances reported on the fund financial statements at December 31, 2017, include the following:

## Nonspendable

Major Funds
General Fund
$\begin{array}{lll}\text { Delinquent personal property taxes } & \text { \$ } 820\end{array}$
$\begin{array}{ll}\text { Prepaid items } & 48,878\end{array}$
Inventories
86,796

> Total

Special Revenue Fund
Library Operations - prepaid items
$\$ \quad 15,964$
Restricted
Major Funds
Special Revenue Fund Library Operations
\$ 36,048
Debt Service Fund
$\$ \quad 26,192$
Nonmajor Funds
Special Revenue Funds
Park Improvement
Land Acquisition and Capital Improvements
Total


## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## E. Net Position/Fund Balances (cont.)

Governmental Funds (cont.)

## Assigned

Major Fund
General Fund
2018 budget appropriations
\$
23,332
Unassigned
Major Fund
General Fund
\$
833,426

## NOTE V - OTHER INFORMATION

## A. Employees' Retirement System

Plan description. The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at http://etf.wi.gov/publications/cafr.htm.

Vesting. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits provided. Employees who retire at or after age 65 ( 54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE V - OTHER INFORMATION (cont.)

## A. Employees' Retirement System (cont.)

Employees may retire at age 55 ( 50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.
Post-retirement adjustments. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

| Year | Core Fund Adjustment | Variable Fund Adjustment |
| :---: | :---: | :---: |
| 2007 | 3.0\% | 10\% |
| 2008 | 6.6 | 0 |
| 2009 | (2.1) | (42) |
| 2010 | (1.3) | 22 |
| 2011 | (1.2) | 11 |
| 2012 | (7.0) | (7) |
| 2013 | (9.6) | 9 |
| 2014 | 4.7 | 25 |
| 2015 | 2.9 | 2 |
| 2016 | 0.5 | (5) |

# TOWN OF MERTON 

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE V - OTHER INFORMATION (cont.)

## A. Employees' Retirement System (cont.)

Contributions. Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees and Executives and Elected Officials. Starting January 1, 2016, the Executives and Elected Officials category merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized $\$ 48,072$ in contributions from the town.
Contribution rates as of December 31, 2017 are:

| Employee Category |  |  | Employee |  |
| :--- | :--- | :--- | :--- | :--- |
|  | Employer |  |  |  |
| General (Executives and Elected officials) |  | $6.8 \%$ |  | $6.8 \%$ |
| Protective with Social Security |  | $6.8 \%$ |  | $10.6 \%$ |
| Protective without Social Security |  | $6.8 \%$ |  | $14.9 \%$ |

## Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2017, the town reported a liability of $\$ 40,041$ for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2015 rolled forward to December 31, 2016. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The town's proportion of the net pension liability was based on the town's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2016, the town's proportion was $0.00485789 \%$, which was an increase of $0.00016466 \%$ from its proportion measured as of December 31, 2015.

For the year ended December 31, 2017, the town recognized pension expense of $\$ 100,182$.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE V - OTHER INFORMATION (cont.)

## A. Employees' Retirement System (cont.)

At December 31, 2017, the town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | Deferred Outflows of Resources |  | Deferred Inflows of Resources |  |
| :---: | :---: | :---: | :---: | :---: |
| Differences between expected and actual experience | \$ | 15,266 | \$ | 125,924 |
| Changes in assumptions |  | 41,863 |  | - |
| Net differences between projected and actual earnings on pension plan investments |  | 199,309 |  | - |
| Changes in proportion and differences between employer contributions and proportionate share of contributions |  | - |  | 6,441 |
| Employer contributions subsequent to the measurement date |  | 48,815 |  | - |
| Totals | \$ | 305,253 | \$ | 132,365 |

$\$ 48,815$ reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

| Year Ended <br> December 31: |  | Deferred Outflows <br> of Resources |  | Deferred Inflows <br> of Resources |
| :---: | ---: | ---: | ---: | ---: |
|  |  | 93,300 | $\$$ | 42,180 |
| 2018 | $\$$ | 93,300 | 42,180 |  |
| 2019 | 76,425 | 41,898 |  |  |
| 2020 | $(6,656)$ | 6,074 |  |  |
| 2021 | 69 | 33 |  |  |

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE V - OTHER INFORMATION (cont.)

## A. Employees' Retirement System (cont.)

Actuarial assumptions. The total pension liability in the December 31, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Actuarial Valuation Date: | December 31, 2015 |
| :--- | :--- |
| Measurement Date of Net Pension Liability (Asset) | December 31, 2016 |
| Actuarial Cost Method: | Entry Age |
| Asset Valuation Method: | Fair Market Value |
| Long-Term Expected Rate of Return: | $7.2 \%$ |
| Discount Rate: | $7.2 \%$ |
| Salary Increases: |  |
| $\quad$ Inflation | $3.2 \%$ |
| $\quad$ Seniority/Merit | $0.2 \%-5.6 \%$ |
| Mortality: | Wisconsin 2012 Mortality Table |
| Post-retirement Adjustments*: | $2.1 \%$ |

* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. $2.1 \%$ is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2015 using experience from 2012 - 2014. The total pension liability for December 31, 2016 is based upon a roll-forward of the liability calculated from the December 31, 2015 actuarial valuation.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE V - OTHER INFORMATION (cont.)

## A. Employees' Retirement System (cont.)

Long-term expected return on plan assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Core Fund Asset Class | Current Asset <br> Allocation \% | Destination Target Asset Allocation \% | Long-Term Expected Nominal Rate of Return \% | Long-Term Expected Real Rate of Return \% |
| :---: | :---: | :---: | :---: | :---: |
| Global Equities | 50\% | 45\% | 8.3\% | 5.4\% |
| Fixed Income | 24.5 | 37 | 4.2 | 1.4 |
| Inflation Sensitive Assets | 15.5 | 20 | 4.3 | 1.5 |
| Real Estate | 8 | 7 | 6.5 | 3.6 |
| Private Equity/Debt | 8 | 7 | 9.4 | 6.5 |
| Multi-Asset | 4 | 4 | 6.6 | 3.7 |
| Total Core Fund | 110 | 120 | 7.4 | 4.5 |

Variable Fund Asset Class

| U.S Equities | 70 | 70 | 7.6 | 4.7 |
| :--- | :---: | :---: | :---: | :---: |
| International Equities | 30 | 30 | 8.5 | 5.6 |
| Total Variable Fund | 100 | 100 | 7.9 | 5.0 |

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.75\%
Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

# TOWN OF MERTON 

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE V - OTHER INFORMATION (cont.)

Single discount rate. A single discount rate of $7.20 \%$ was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of $7.20 \%$ and a long term bond rate of $3.78 \%$. Because of the unique structure of WRS, the $7.20 \%$ expected rate of return implies that a dividend of approximately $2.1 \%$ will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the town's proportionate share of the net pension liability (asset) to changes in the discount rate. The following presents the town's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.20 percent, as well as what the town's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower ( 6.20 percent) or 1-percentage-point higher ( 8.20 percent) than the current rate:

|  | 1\% Decrease to <br> Discount Rate <br> $(6.20 \%)$ | Current Discount <br> Rate $(7.20 \%)$ | $1 \%$ Increase to <br> Discount Rate <br> $(8.20 \%)$ |
| :--- | :---: | :---: | :---: |
| Town's proportionate share of the net <br> pension liability (asset) | $\$ 526,760$ | $\$ 40,041$ | $\$(334,756)$ |

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://etf.wi.gov/publications/cafr.htm.

At December 31, 2017, the town reported a payable to the pension plan which represents contractually required contributions outstanding as of the end of the year.

## B. Risk Management

The town is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. All of these risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

## C. Commitments and Contingencies

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE V - OTHER INFORMATION (cont.)

## C. Commitments and Contingencies (cont.)

The town has annual road maintenance costs and the work has been completed in 2017. However the full amounts for the projects has not yet paid for (including contract retainages) as the quality of work was not sufficient. These amounts are reflected as accounts payable and expenditures.

From time to time, the town is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the town attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the town's financial position or results of operations.

The town has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

## D. Joint Ventures

## Lake Country Municipal Court System

The town and 16 other communities of Lake Country jointly operate the local municipal court, which is called the Lake Country Municipal Court System and provides non-criminal citation processing.

The governing committee is made up of citizens from each community. Local representatives are appointed by the chief executive officer of each community. The committee recommends its own budget which is ratified by each community member. The committee also controls the financial affairs of the courts.

Financial information of the court as of December 31, 2017 is available directly from the municipal court in Oconomowoc, Wisconsin.

The Town of Merton does not have an equity interest in the Lake Country Municipal Court System.

## TOWN OF MERTON

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE V - OTHER INFORMATION (cont.)

## E. Effect of New Accounting Standards on Current-Period Financial Statements

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions
- Statement No. 83, Certain Asset Retirement Obligations
- Statement No. 84, Fiduciary Activities
- $\quad$ Statement No. 85, Omnibus 2017
- Statement No. 86, Certain Debt Extinguishment Issues
- Statement No. 87, Leases

When they become effective, application of these standards may restate portions of these financial statements.

## F. Special Revenue Funds

Pursuant to Town Ordinance, payments into the Land Acquisition and Capital Improvement Fund are made by subdividers in lieu of public land dedication for the acquisition or capital improvement of public sites and facilities to serve future community growth. Also pursuant to Town ordinance, payments in to the Park Fund are made by developers and/or subdividers for the purpose of constructing park facilities. Payments received pursuant to these ordinances are classified as public improvement revenues. In addition, the payments received must be spent in accordance with the Town Ordinance and state statutes. Any unspent funds must be refunded to the current property owner.

This page intentionally left blank

|  | Original Budget |  | Final Budget |  | Actual |  | Variance with Final Budget |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES |  |  |  |  |  |  |  |  |
| Taxes | \$ | 1,794,454 | \$ | 1,794,454 | \$ | 1,795,096 | \$ | 642 |
| Intergovernmental |  | 448,408 |  | 448,408 |  | 462,790 |  | 14,382 |
| Licenses and permits |  | 183,524 |  | 187,024 |  | 252,887 |  | 65,863 |
| Fines, forfeitures and penalites |  | 24,536 |  | 24,536 |  | 24,097 |  | (439) |
| Public charges for services |  | 25,895 |  | 697,895 |  | 711,294 |  | 13,399 |
| Investment income |  | 13,500 |  | 16,250 |  | 23,374 |  | 7,124 |
| Miscellaneous |  | 15,534 |  | 15,534 |  | 19,042 |  | 3,508 |
| Total Revenues |  | 2,505,851 |  | 3,184,101 |  | 3,288,580 |  | 104,479 |
| EXPENDITURES |  |  |  |  |  |  |  |  |
| Current |  |  |  |  |  |  |  |  |
| General government |  | 469,027 |  | 479,727 |  | 446,344 |  | 33,383 |
| Public safety |  | 816,685 |  | 788,185 |  | 785,882 |  | 2,303 |
| Public works |  | 1,224,019 |  | 1,222,519 |  | 1,168,337 |  | 54,182 |
| Health and sanitation |  | 28,705 |  | 699,905 |  | 685,429 |  | 14,476 |
| Park and recreation |  | 14,350 |  | 15,150 |  | 14,880 |  | 270 |
| Capital outlay |  | 522,774 |  | 567,474 |  | 557,895 |  | 9,579 |
| Debt service |  |  |  |  |  |  |  |  |
| Interest and fiscal charges |  | - |  | 2,750 |  | 2,750 |  | - |
| Total Expenditures |  | 3,075,560 |  | 3,775,710 |  | 3,661,517 |  | 114,193 |
| Excess (deficiency) of revenues over (under) expenditures |  | $(569,709)$ |  | $(591,609)$ |  | $(372,937)$ |  | 218,672 |
| OTHER FINANCING SOURCES |  |  |  |  |  |  |  |  |
| Proceeds from sale of capital assets |  | 18,000 |  | 18,000 |  | 16,250 |  | $(1,750)$ |
| Debt issued |  | 435,600 |  | 435,600 |  | 435,600 |  | - |
| Total Other Financing Sources |  | 453,600 |  | 453,600 |  | 451,850 |  | $(1,750)$ |
| Net Change in Fund Balance | \$ | $(116,109)$ | \$ | $(138,009)$ |  | 78,913 | \$ | 216,922 |
| FUND BALANCE - Beginning of Year |  |  |  |  |  | 918,339 |  |  |
| FUND BALANCE - END OF YEAR |  |  |  |  | \$ | 997,252 |  |  |

## TOWN OF MERTON

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - SPECIAL REVENUE FUND - LIBRARY OPERATIONS For the Year Ended December 31, 2017

|  | Original and Final Budget |  | Actual |  | Variance with Final Budget |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES |  |  |  |  |  |  |
| Taxes | \$ | 431,864 | \$ | 431,864 | \$ |  |
| Intergovernmental |  | 112,735 |  | 113,864 |  | 1,129 |
| Public charges for services |  | - |  | 2,881 |  | 2,881 |
| Investment income |  | - |  | 22 |  | 22 |
| Miscellaneous |  | - |  | 8,148 |  | 8,148 |
| Total Revenues |  | 544,599 |  | 556,779 |  | 12,180 |
| EXPENDITURES |  |  |  |  |  |  |
| Current - Library |  |  |  |  |  |  |
| Wages |  | 298,740 |  | 284,332 |  | 14,408 |
| Benefits |  | 93,644 |  | 99,808 |  | $(6,164)$ |
| Materials |  | 58,000 |  | 50,535 |  | 7,465 |
| Automation |  | 20,750 |  | 23,799 |  | $(3,049)$ |
| Supplies |  | 6,000 |  | 6,351 |  | (351) |
| Building and grounds maintenance |  | 17,270 |  | 18,895 |  | $(1,625)$ |
| Utilities |  | 13,450 |  | 12,373 |  | 1,077 |
| Insurance |  | 7,500 |  | 10,199 |  | $(2,699)$ |
| Town overhead |  | 14,000 |  | 14,000 |  | - |
| Special projects |  | - |  | 40,478 |  | $(40,478)$ |
| Other |  | 15,245 |  | 11,536 |  | 3,709 |
| Total Expenditures |  | 544,599 |  | 572,306 |  | $(27,707)$ |
| Net Change in Fund Balance | \$ | - |  | $(15,527)$ | \$ | (15,527) |
| FUND BALANCE - Beginning of Year |  |  |  | 67,539 |  |  |
| FUND BALANCE - END OF YEAR |  |  | \$ | 52,012 |  |  |

## TOWN OF MERTON

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) WISCONSIN RETIREMENT SYSTEM
For the Year Ended December 31, 2017

|  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Proportionate |  |  |  |  |  |  |

SCHEDULE OF EMPLOYER CONTRIBUTIONS - WISCONSIN RETIREMENT SYSTEM
For the Year Ended December 31, 2017

| Fiscal Year Ended | Contractually Required Contributions |  | Contributions in Relation to the Contractually Required Contributions |  | Contribution Deficiency (Excess) |  | Covered Payroll |  | Contributions as a Percentage of Covered Payroll |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 12/31/2015 | \$ | 47,714 | \$ | 47,714 | \$ |  | \$ | 701,645 | 6.80\% |
| 12/31/2016 |  | 47,634 |  | 47,634 |  |  |  | 721,724 | 6.60\% |
| 12/31/2017 |  | 48,815 |  | 48,815 |  | - |  | 717,881 | 6.80\% |

## TOWN OF MERTON

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION <br> For the Year Ended December 31, 2017 

## BUDGETARY INFORMATION

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note I. C.

The budgeted amounts presented include any amendments made. The town may authorize transfers of budgeted amounts within departments. Transfers between departments and changes to the overall budget must be approved by a two-thirds action.

## WISCONSIN RETIREMENT SYSTEM

The amounts determined for each fiscal year were determined as of the calendar year-end and occurred within the fiscal year

The town is required to present the last ten years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes in benefit terms. There were no changes of benefit terms for any participating employer in the Wisconsin Retirement System.

Changes in assumptions. There were no changes in assumptions.

This page intentionally left blank

## TOWN OF MERTON

COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
As of December 31, 2017


## TOWN OF MERTON

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND <br> CHANGES IN FUND BALANCES <br> NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended December 31, 2017

|  | Special Revenue Funds |  |  |  | Total Nonmajor Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Park Improvement Fund |  | Land <br> Acquisition and Capital Improvements Fund |  |  |  |
| REVENUES |  |  |  |  |  |  |
| Public improvement revenue | \$ | 4,500 | \$ | - | \$ | 4,500 |
| Investment income |  | 578 |  | 275 |  | 853 |
| Total revenues |  | 5,078 |  | 275 |  | 5,353 |
| EXPENDITURES |  |  |  |  |  |  |
| Capital outlay |  | 7,200 |  | - |  | 7,200 |
| Total expenditures |  | 7,200 |  | - |  | 7,200 |
| Net Changes in Fund Balances |  | $(2,122)$ |  | 275 |  | $(1,847)$ |
| FUND BALANCES - Beginning of Year |  | 69,057 |  | 32,506 |  | 101,563 |
| FUND BALANCES - END OF YEAR | \$ | 66,935 | \$ | 32,781 | \$ | 99,716 |

## TOWN OF MERTON

## COMBINING STATEMENT OF ASSETS AND LIABILITIES

AGENCY FUNDS
For the Year Ended December 31, 2017

|  | Building Permits Fund |  | $\begin{aligned} & \text { Tax Collection } \\ & \text { Fund } \\ & \hline \end{aligned}$ |  | Totals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |
| Cash and investments | \$ | 114,500 | \$ | 12,839,931 | \$ | 12,954,431 |
| Receivables |  | - |  | 5,134,081 |  | 5,134,081 |
| Total Assets | \$ | 114,500 | \$ | 17,974,012 | \$ | 18,088,512 |
| LIABILITIES |  |  |  |  |  |  |
| Deposits | \$ | 114,500 | \$ | - | \$ | 114,500 |
| Due to other governments |  | - |  | 17,974,012 |  | 17,974,012 |
| Total Liabilities | \$ | 114,500 | \$ | 17,974,012 | \$ | 18,088,512 |

